



USACE Rapid Disaster Infrastructure Program

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US Army Corps of Engineers
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Discussion Topics

■ RR-TCX Program

- Mission
- History
- Program Overview
- Cost Reimbursable
- RR-TCX RDI Program Execution May 2022-Present
 - \$1.364B
 - Shoalwater Dune Restoration \$32M
 - Fort McCoy Barrack Renovation \$136M
 - Fort Bragg Barrack Renovation \$69M
 - Pale Seco Emergency Power Generation \$525M
 - San Juan Emergency Power Generation \$602M



RR-TCX Mission

- RR-TCX authority from HQ USACE, via MSC, to execute time-sensitive work across CONUS and US Territories (UNR).
- The RR-TCX provides support to all Federal Agencies who meet program criteria
- **First: Project Acceptance via MSC and Impacted Geographic**
- PDT includes representatives from impacted geographic district
- RR-TCX personnel are considered Subject Matter Experts
 - Cost Reimbursable Contracts
 - Expertise needed for near real time decision
- Specialized contract capabilities: RR SATOCs & RDI MATOCs
- Maintain standards, quality, safety and flexibility.
- Transition to supported Geo-District for long-term response solution



RR-TCX Programs

- Rapid Disaster Infrastructure Program
 - Time-sensitive Disaster and Infrastructure Repairs
 - MATOC
 - UNR, SB, Hub Zone
- Rapid Response Program
 - Time-sensitive HTRW recovery
 - SATOC
 - UNR, SB, SD VOSB, 8a



Rapid Disaster Infrastructure (RDI) MATOC

- Time-sensitive
 - Immediately dangerous to life and health
 - Operational impacts to the government
- Cost Reimbursable Construction-based contract for:
 - Disaster Response and Recovery
 - Infrastructure Repairs
 - Incidental Design, Munitions, Environmental, HTRW
- Infrastructure, Disaster
 - NOT: Security, O&M
- CONUS Work and US Territories
 - Also includes Alaska, Hawaii, District of Columbia



Rapid Disaster Infrastructure (RDI) MATOC

- Active
 - RDI1 - \$845M SB
 - RDI2 – \$8.9B UNR
 - RDI2 - \$99M HUBZone
- Future
 - RDI2 - \$254M Regional 8(a) to be awarded in the next few months
 - RDI2 - \$149M SDVOSB (under development)
 - RDI2 - \$499M SB (planned)



Rapid Response Program

- Hazardous, Toxic, Radioactive Waste Recovery Actions
 - Provides full-suite of HTRW Recovery service in situations where rapid or immediate response action is necessary to protect human life, public health or the environment for projects such as:
 - Aliamanu Military Reservation and Red Hill
 - Aircraft crash cleanup
 - Tank spill response
 - Hydrant system repair/spill response
 - Asbestos, sediment and soil removal actions
 - Design/build landfill cover systems
 - Mine tailings removal and remediation under the Abandoned Mine Lands Program
 - Drum removal and underground/ above ground storage tank spill response support
 - House Hold Hazardous Waste



Rapid Disaster Infrastructure (RDI) MATOC

- Active
 - RR5 - \$35M SDVOSB
 - RR5 - \$35M 8(a)
 - RR6 - \$100M UNR
- Future
 - RR6 - \$35M 8(a)
 - RR6 - \$95M SB
 - RR6 - \$35M SDVOSB



Cost Reimbursable

- Cultural change from Firm Fixed
 - Executive Office, PM, OC, Contracting, Engineering, Construction, RM, Program Analyst, Chemistry, IH, Safety
- Time-Sensitive Need for Action
 - Inherent uncertainties
 - Changes are incessant => Change Management
 - Cost reimbursable = flexibility
 - Task order = 1 WAD/WOE
 - Reimburse allowable, allocable, reasonable costs
 - Government Has Risk



Cost Reimbursable

- Project Delivery Team:
 - Contractor and Government reps
 - Identify and Manage Risk
 - Near real-time decision making
- Change Management
 - In-Scope Discussion Only
 - Inherent uncertainties = Incessant Changes
 - Contractor and Government must change together
 - Gov and Contractor “Wargame”
 - Contractor submits resource needs
 - Gov approves before changes executed



Cost Reimbursable

- Procurement Strategies:
 - Prime contractor performs high risk work features under cost reimbursable
 - Subcontracts to local vendors low risk work features under Firm Fixed
- Vertical Ramp up of Resources:
 - Needed for most task orders



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Timeline: May 2022 - Nov 2023

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RDI Project Examples

- Shoalwater Dune Restoration Project Accomplishments
 - ▶ Restore 4,000 LF of critically compromised dune barrier via dredging
 - ▶ configure 444,000 CY of sand from an offshore borrow source located up to 2.5 miles from the site,
 - ▶ construction of a 4,669 LF temporary road requiring to include a 417 LF of causeway across Empire Spit, 279k tons of rock and innovative causeway construction,
 - ▶ placement of 217k ton of cobble on the north shore for revetment protection,
 - ▶ comply with numerous environmental permits, obtained retroactively, within 5-month window for repairs.
 - ▶ **NOMINATED FOR PDT OF THE YEAR**



RDI Project Examples

- Pale Seco Power Plant
 - ▶ Emergency Power Generation and Transfer to the grid
 - ▶ Award: 27 Feb 23,
 - ▶ Obligations: \$525M
 - ▶ Contractor: Weston Solutions Inc
 - ▶ Timeframe: Feb 23 – Oct 2023
 - ▶ SOW
 - Mobilize, Site Preparation, Construct/Install, Commission, and 6 months of O&M generators capable to provide a net continuous output 150 MW at Palo Seco Power Plant to mitigate power instability on the grid.



Background

- Palo Seco Power Plant was constructed in early 1960s
- Construction, maintenance, and repair did not keep up with the needs.



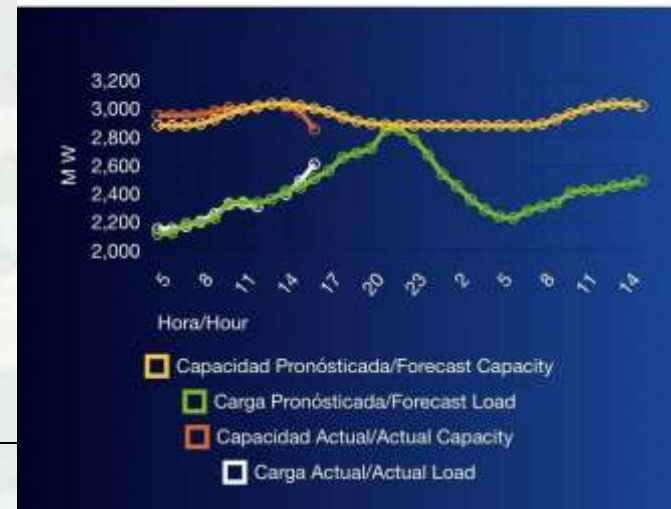
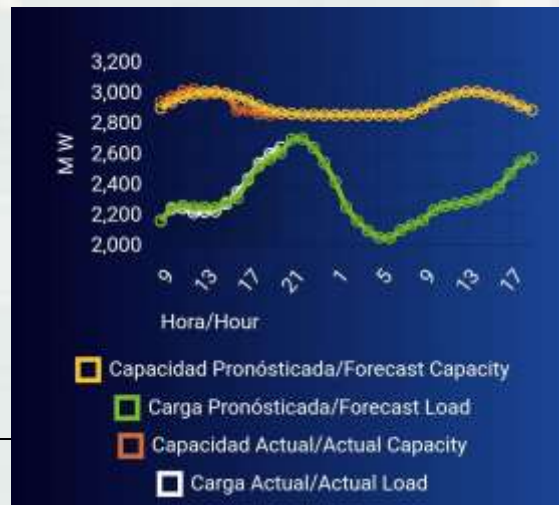
Background

- The peak capacity was 734 MWs to provide power to the great SJ area, which consumes 70% of the total power
- The current capacity is ~330 MWs
- There is insufficient power generation to create grid stability.

| Power Source | Rated Capacity MW | Operational Capacity MW | Actual Power Generation MW | Remarks |
|-------------------------|-------------------|-------------------------|----------------------------|---|
| Steam Unit 1 | 85 | 0 | 0 | Unit down and not expected to return |
| Steam Unit 2 | 85 | 0 | 0 | Unit down and not expected to return |
| Steam Unit 3 | 216 | 180 | ~150 | Operational |
| Steam Unit 4 | 216 | 180 | ~150 | Operational |
| Gas Unit 1-1 | 22 | 20 | 6-10 | Operational |
| Gas Unit 1-2 | 22 | 20 | 6-10 | Operational |
| Gas Unit 2-1 | 22 | 0 | 0 | Non-operational. Turbine failure. |
| Gas Unit 2-2 | 22 | 20 | 6-10 | Operational. Past due turbine major inspection. |
| Gas Unit 3-1 | 22 | 0 | 0 | Non-operational. Turbine failure. |
| Gas Unit 3-2 | 22 | 0 | 0 | Non-operational. Turbine failure. |
| Subtotal | 734 | 420 | ~330 | |
| USACE Mega GT-1 | 31 | 25.3 | 25.3 | COD anticipated 26 May 2023 |
| USACE Mega GT-2 | 31 | 25.3 | 25.3 | COD anticipated 26 May 2023 |
| USACE Mega GT-3 (Spare) | 22.8 | 20.5 | 0 | COD anticipated 30 May 2023 |
| USACE Mega GT-4 | 22.8 | 20.5 | 20.5 | COD anticipated 26 May 2023 |
| USACE Mega GT-5 | 37 | 29.5 | 29.5 | COD anticipated 26 May 2023 |
| USACE Mega GT-6 | 37 | 29.5 | 29.5 | COD anticipated 26 May 2023 |
| USACE Mega GT-7 | 37 | 29.5 | 29.5 | COD anticipated 26 May 2023 |
| Subtotal | 218.6 | 180.1 | 159.6 | |
| TOTAL | 952.6 | 600.1 | ~490 | |

Background

- LUMA daily forecast capacity vs load
- LUMA executes load shed 78% throughout the year.
- Cost to the commonwealth \$14M
- Load shed recipients sustained critical life safety outcome
- Additional stable and reliable capacity is needed.



Timeline: Event to Award



Timeline: Palo Seco and San Juan Execution

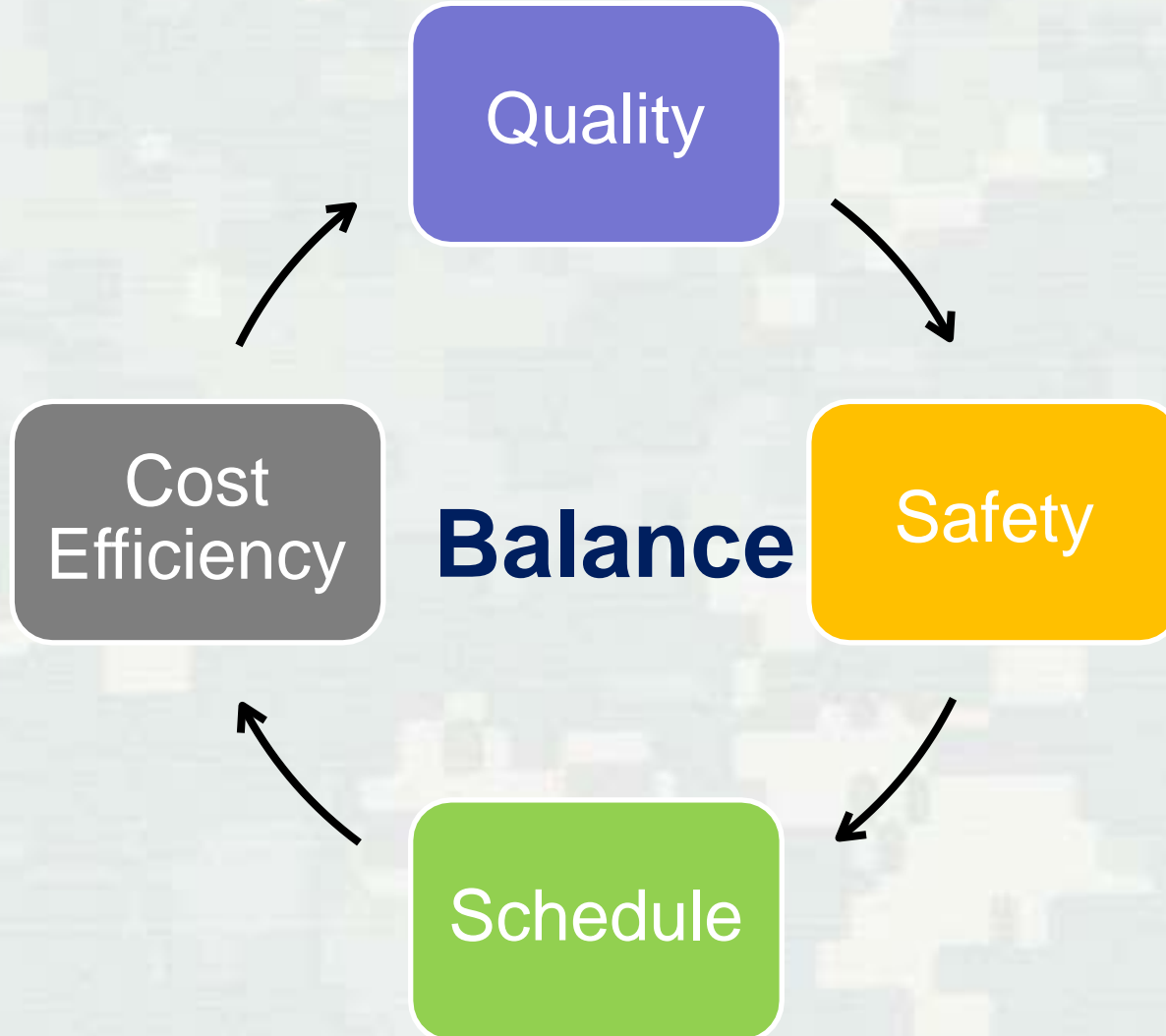


Palo Seco Powerplant



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Success: Manage Expectations



Palo Seco Visuals

- [Hyperlinks to the “recorded slide bars”](#)
- [Construction near complete](#)



Palo Seco Planning

- Two 12-hr shift, working 7-days a week
- Ten different subcontractors on site
- > 100 individuals on site during the day
- >50 individuals on site during the night



| Action | Palo Seco |
|---|-------------|
| Award | 24 February |
| Abbreviated APP | 27 February |
| Work Plan Submitted | 27 February |
| Contractor Quality Control plan submitted | 27 February |
| Personnel mobilization | 28 February |
| APP submitted | 28 February |
| APP approved by USACE | 1 March |
| Transportation and Logistic Plan | 9 March |
| Overall Submittals | 100 |
| Overall RFI2 | 39 |
| Daily PDT meetings (as of May 15) | 75 |



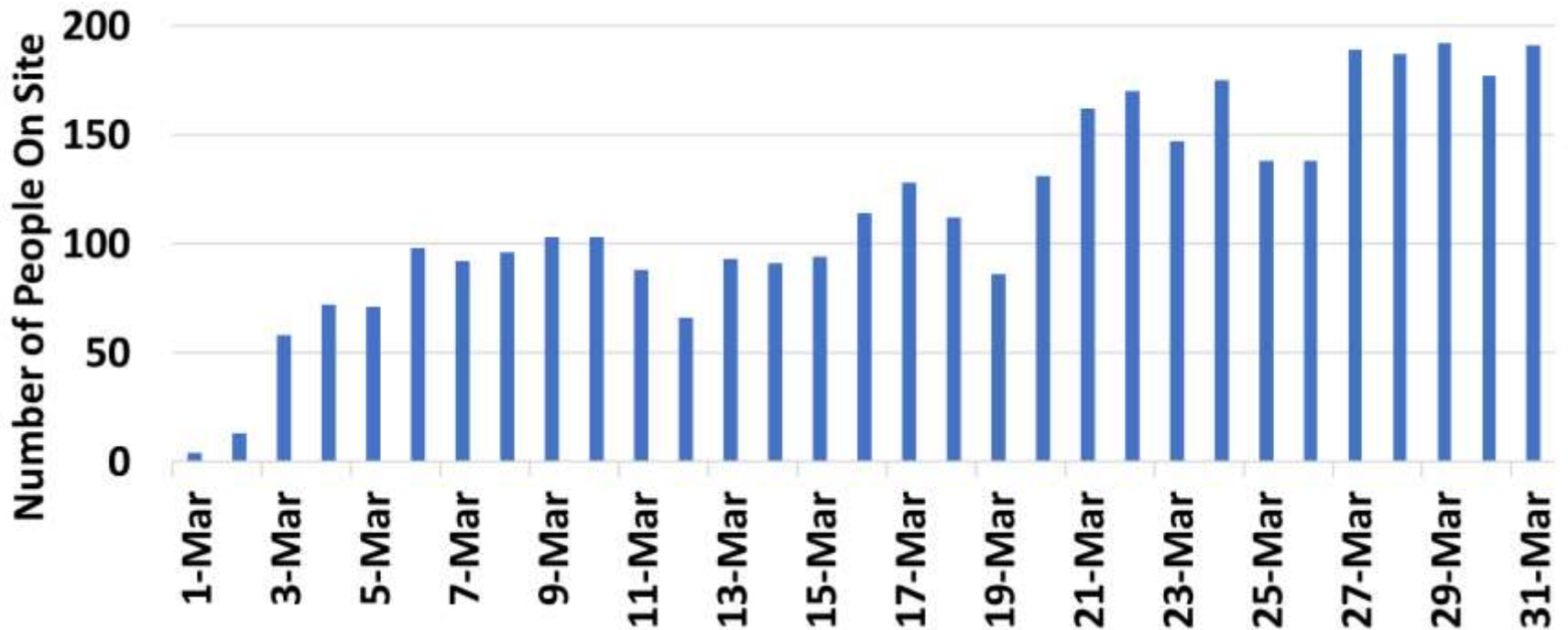
Planning: Issue Management

- Repurposing submittal items
- PR Reorganization: PREPA, LUMA, PREB, COR3
- Real Estate Agreements
- Site Layout: 17 iterations
- FFCA requirement adds pollution control
- Pricing for 24 months, Award for 6 months



Mobilization: Personnel

RDI Palo Seco Personnel



Mobilization: Equipment

- 28th February Boots on the ground
- 3 Gens
 - March 4th departed AZ
March 20th arrived PR
- Other 3 Gens
 - March 10th departed
March 26th arrived PR
- LNG tank
 - March 7th departed
Nicaragua
 - 25th April arrived PR



Mobilization: Equipment



Mobilization: Issue Management

- Heavy loads with permitting for multiple jurisdictions
- Equipment from multiple shipping points barged to San Juan
- Jones ACT restricts access
- US customs clearance at the point of entry in San Juan



Mobilization: Issue Management

An 90,000-gallon cryogenic storage tank is needed at the LNG plant

- ▶ The tank was mobilized from Nicaragua to Palo Seco
- ▶ Weight was 237k lbs.
- ▶ 93'. 5" long, 18' wide, and 16' tall
- ▶ Critical lift with 550 ton and 350 ton cranes to be placed on two pedestals



LNG Tank Mobilization: Issue Management

- April 21 (Night) LNG Tank transport from port of San Juan to Palo Seco
- Approximate 7 mile route
- Closes traffic in both ways on major highway
 - Route traverses to opposite traffic lanes 2 bridge crossings
 - Coordinate with LUMA on traversing 2 power lines
- Multiple police escorts





Site Prep- Power Generator Area

March 3



March 18



- Modify storage shed as generator pad
- Clear, grub, compaction and generator laydown area
- Remove stored PREPA property



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Site Prep: Issue Management

- ▶ Clear and grade LNG plant area, Truck access area, Generator area
- ▶ Placed 1250 cubic yards of crushed stone
- ▶ Demo existing wall allowing site access to the large LNG tank
- ▶ New entrance requires approval from PREPA security and Department of Homeland Security
- ▶ Subsurface soil in LNG area was random filled over wetland
- ▶ PREPA approval/denial laydown area for one generator
- ▶ Demo an exiting maintenance building in LNG area
- ▶ Modify an existing storage shed in generation area
- ▶ Remove or relocate multiple Conex storage boxes and miscellaneous facility infrastructure



Construction: Overview

- [NFE animation hyperlink](#)



Construction: LNG Site Before and After

- Placement of the 90,000-gallon LNG tank
- 1000 cubic yard of concrete
- More than 70,000 lb. of rebar
- 111 piles, ~72' deep
- 1300 LF of natural gas pipeline

March 3



May 16th



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Construction: Before/After Power Gen side

- ~5 miles (26,000 LF) of medium voltage cable
- 15,000 LF of communication cable
- 850 terminations
- 1100 LF of diesel pipe
- 6 generators on-site



Construction: Power Gen Bird's-eye View

March 3



May 16th, 6 Generators on site



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Construction: Issue Management- Part A

- Maintaining Concrete Standards per NFPA 59A
- Concrete Delivery and Placement for multiple pours
- Local workforce expertise
- Quality and health and safety challenges
- Sustainable Primary Power to run LNG (grid reliability) requires redundant systems
- Changing PR DOT Permit requirements
- PREPA concurrence for Diesel

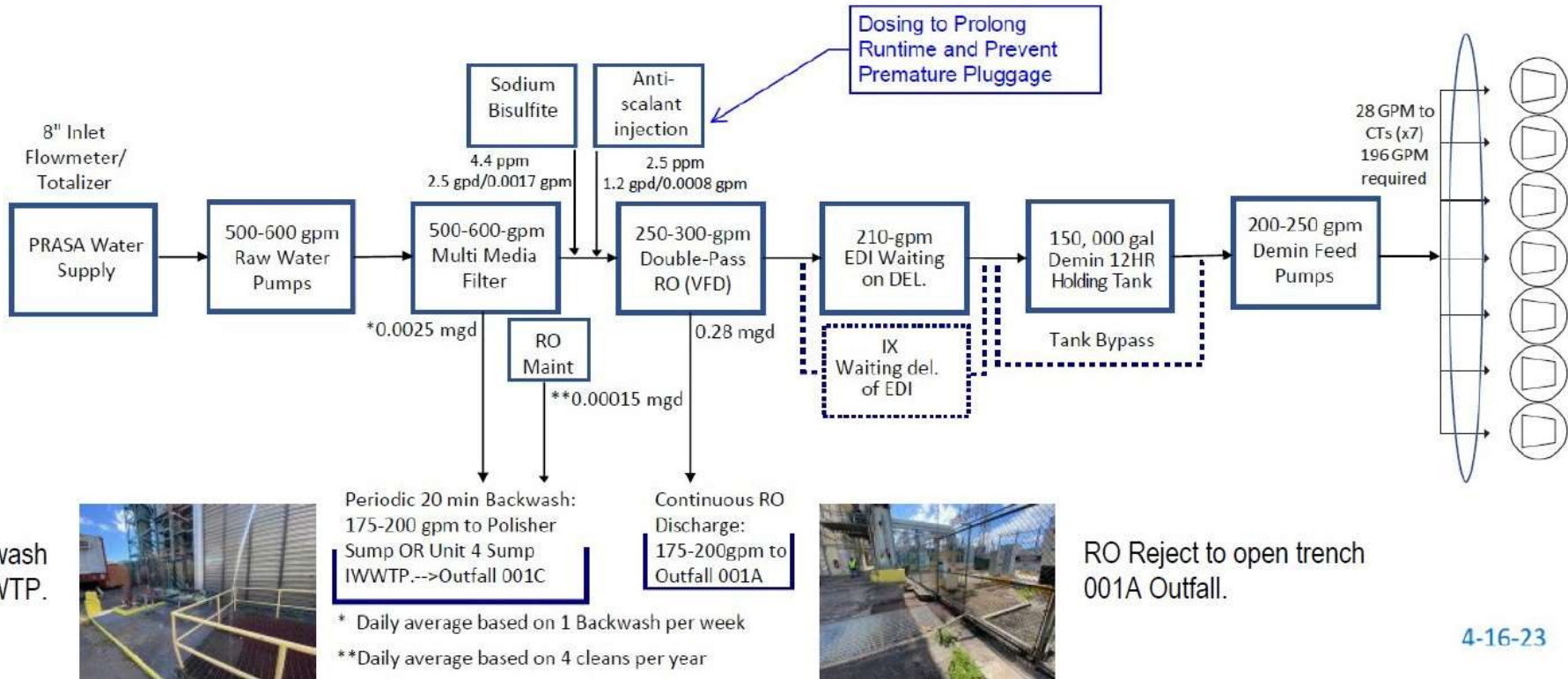


Demi water

- Post award EPA requires immediate pollution control to achieve NOX of < 24 mg/L
 - ▶ March 29th : Demineralization (Demin) water was selected as the emission control method
 - ▶ Each GE turbine requires 28gpm Demin water
 - ▶ April 7th : Water samples were taken and Demin water treatment system was designed with N+1 redundancy.
 - ▶ Treatment system includes multimedia filters, reverse osmosis and ion exchange system
 - ▶ July 1st Demin water online



Demin water: Process Flow Diagram



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Demin overview: Issue Management

- ▶ Enforcement agencies: “advise” vs “enforce” under FEMA Response Actions
- ▶ USEPA interpretation of the emission standards in the FFCA
- ▶ If we are following NSPS why do we follow NPDES?
- ▶ EPA authorization to run generators prior to Demin water?
 - Generators were available on May 25th but Demin water not available until June 30th
- ▶ Design is based on very limited data



Commissioning

Multiple steps and multiple stakeholders in the commissioning process



FEMA



| GT Commissioning Scorecard | | | | | | | |
|----------------------------|-------------------|-------------------------------|---------------|--------------|------------|-----------------|-----------------|
| | Diesel First Fire | Transformer Protection Checks | Short Circuit | Forward Feed | Dummy Sync | Breaker Failure | Live Load/ Sync |
| GT 7 | X | X | X | X | | | |
| GT 6 | X | X | X | X | | | |
| GT 5 | X | X | | X | | | |
| GT 4 | X | | | | | | |
| GT 3 | | | | | | | |
| GT 2 | X | | | | | | |



Commissioning: Management Issues

- All transformers assigned to Emergency Power were out of service and required re-commissioning
 - Cybersecurity firewall
 - GIS COMS
 - PR PSSTF taskforce decision for baseload
- Existing transformers have capacity limitations requiring connection at multiple points
- ▶ Block 3 is 57.6MW limit
 - ▶ Block 2 is 28.8 MW
 - ▶ Unit 1 108MW



O&M



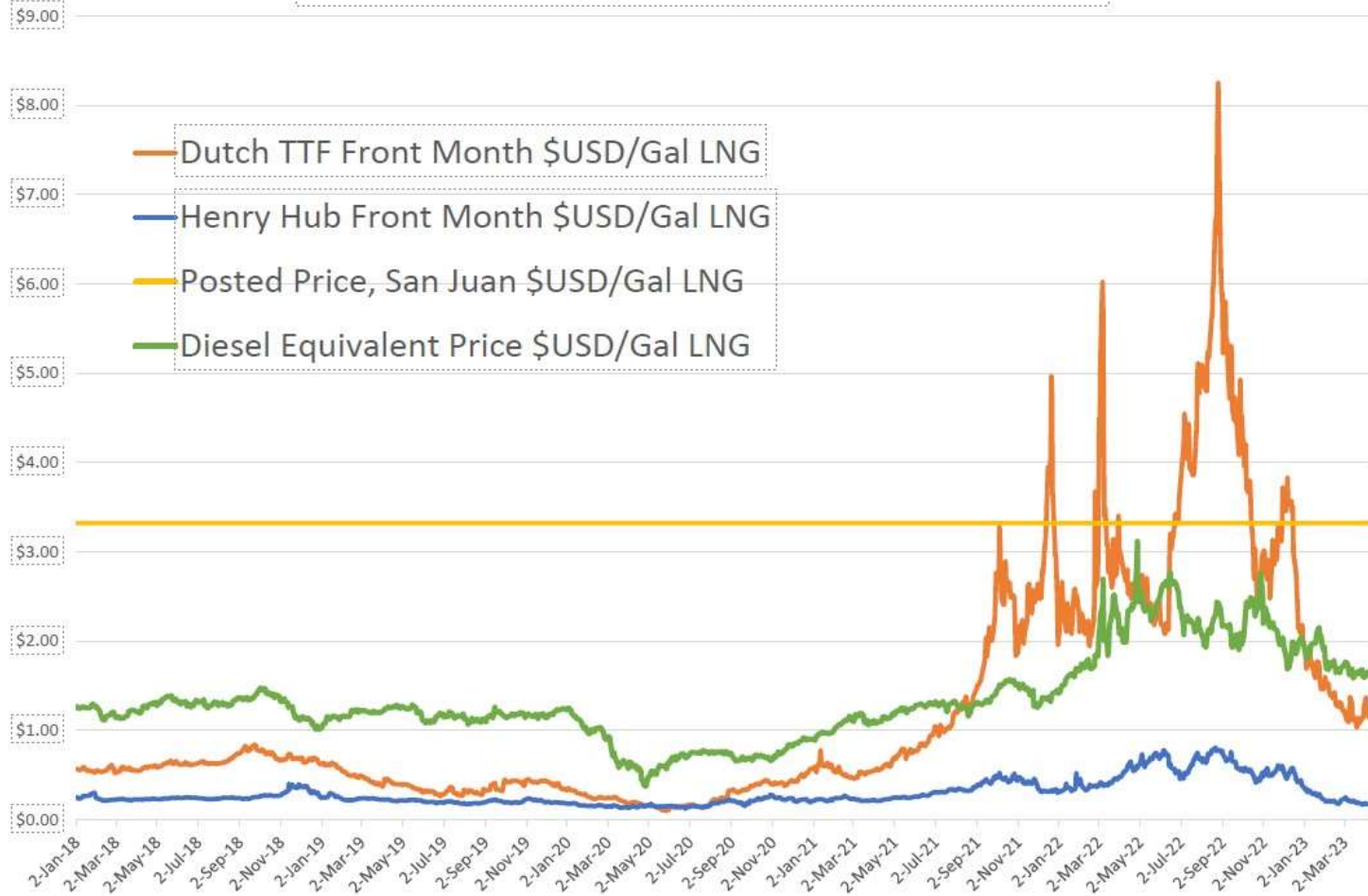
O&M



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O&M: Management Issues

LNG Front Month (Spot Price) Index Historical Prices



Outlook 2023



RDI Project Examples

- San Juan Power Plant
 - ▶ Emergency Power Generation and Transfer to the grid
 - ▶ Award: 10 Apr 23,
 - ▶ Obligations: \$600M
 - ▶ Contractor: Weston Solutions Inc
 - ▶ Timeframe: Feb 23 – Oct 2023
 - ▶ SOW
 - Mobilize, Site Preparation, Construct/Install, Commission, and 6 months of O&M generators capable to provide a net continuous output 200 MW at San Juan Power Plant to mitigate power instability on the grid.

