

United States Indo-Pacific Command

Ensuring a Free and Open Indo-Pacific

Theater Posture Scene Setter

13 Sept 2023



LtCol Eli Adams P.E
INDOPACOM J44 Ops and Plans





The Indo-Pacific Area of Responsibility

Physical

- 52% of Earth's surface
- Over half the world's population (3.72 B)
- 36 countries
- 16 time zones

Military

- 6 largest militaries
- 5 of 7 U.S. Mutual Defense Treaties
- 5 declared nuclear nations

EUCOM

NORTHCOM

CENTCOM

INDOPACOM

The Pacific Ocean connects the United States to the Region ... it doesn't separate us

AFRICOM

SOUTHCOM

Cultural

- Most populous nation
- Largest democracy
- Largest Muslim-majority
- Smallest republic

Key Challenges

- China
- Russia
- North Korea
- Violent Extremism
- Natural Disasters

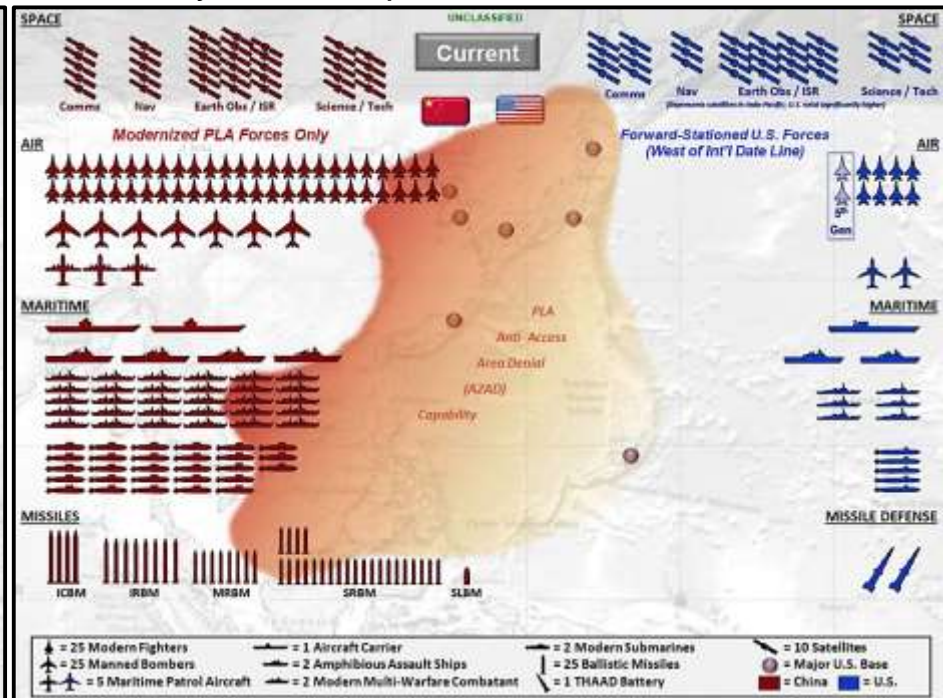
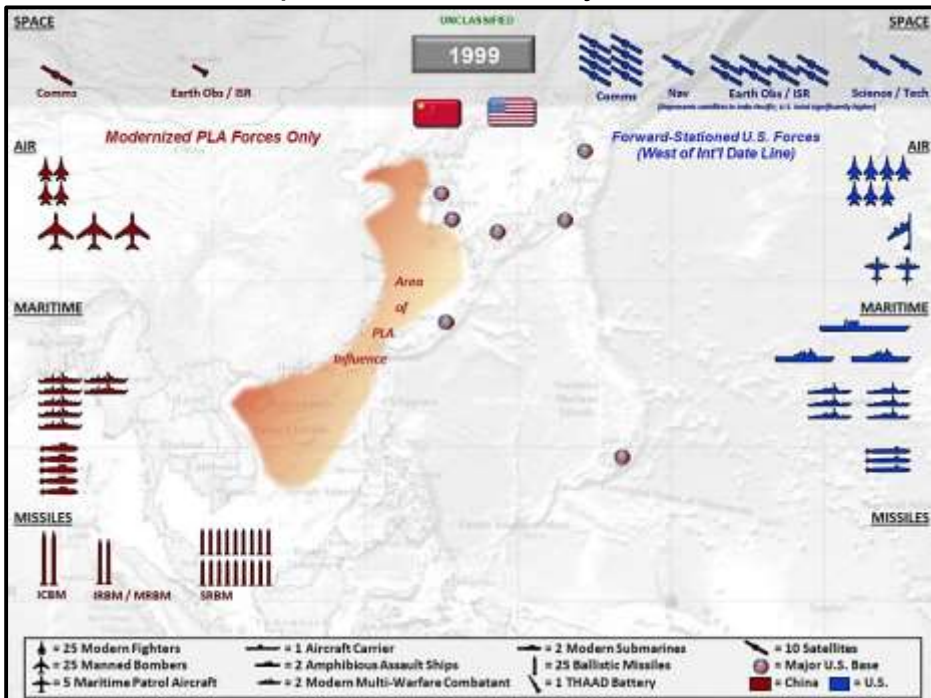
Economic

- 3 largest economies
- 5 smallest economies
- 9 of 10 largest ports
- Busiest Int'l sea lanes



The Peoples' Republic of China & "The Greatest Dream"

"The most consequential and systemic challenge to our national security and to a free and open international system." – DoD China 2022 Military Power Report

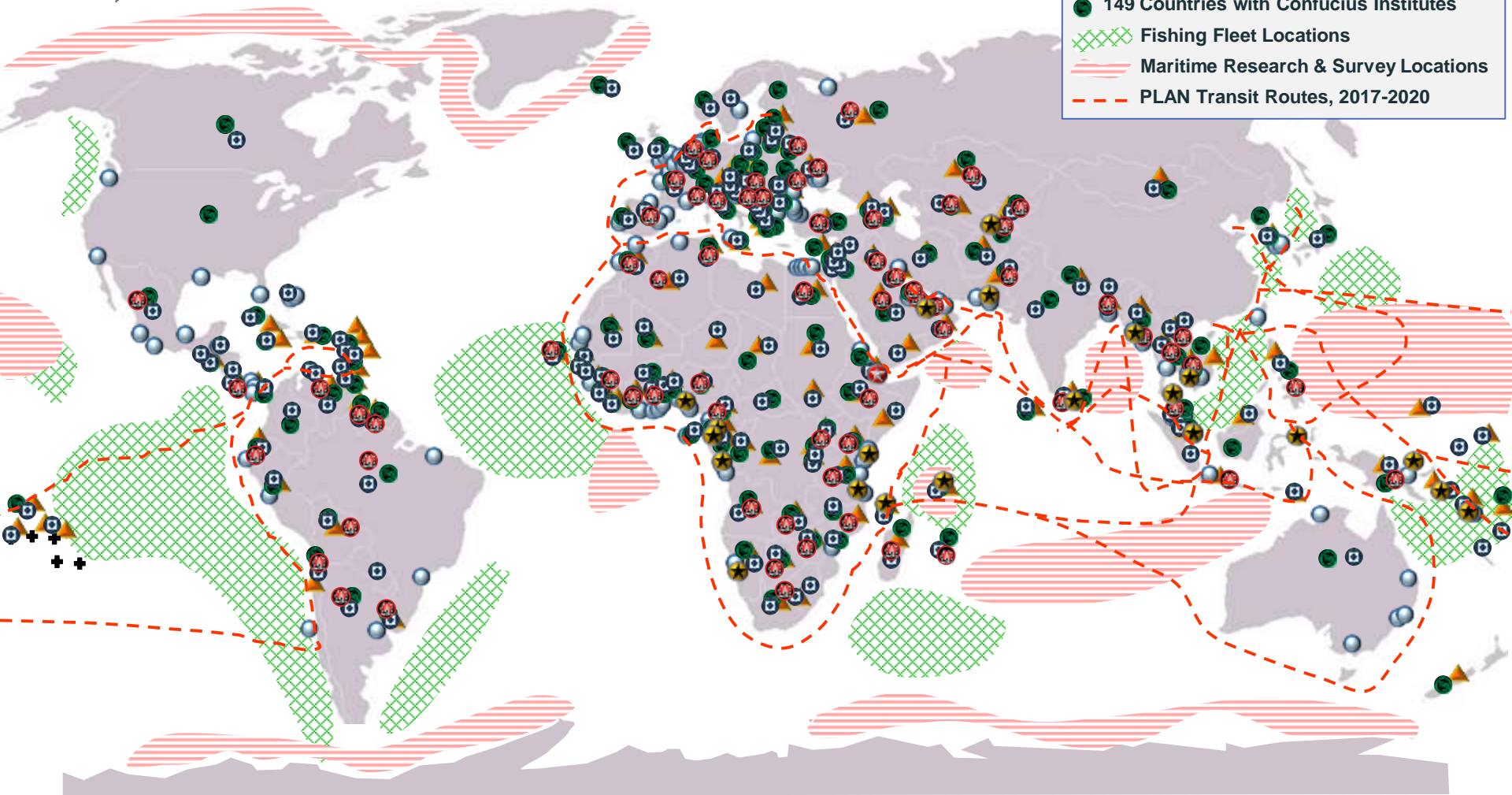


In 2020, China surpassed the U.S. in building the Navy in the world. By 2025, China is expected to militarily outmatch U.S. forces in the region.



China's Global Influence

- 1 Established Overseas PLA Base
- 21 Assessed Chinese Interest in Basing
- 171 Countries, Int'l Orgs Supporting OBOR
- 117 Port Investments by Chinese SOEs
- 71 Countries with Safe/Smart Cities
- 175 Recipients of COVID Aid
- 149 Countries with Confucius Institutes
- Fishing Fleet Locations
- Maritime Research & Survey Locations
- PLAN Transit Routes, 2017-2020



Many nations' security interests are threatened by China's growing influence – benign and malign



Recent Developments – Aug '22 to Present



Pelosi visits Taiwan



Sec Austin w/ Gen Fenghe, ASEAN



FY23 NDAA signed



Biden approves \$345M military aide to Taiwan



Biden approves \$80M Foreign Military Financing



20th CCP Congress



COVID Protests



Pres Tsai transits U.S.



PLAN maneuver on USS Chung-Hoon



Vietnam bans Barbie

Aug '22 Sep '22 Oct '22 Nov '22 Dec '22 Jan '23 Feb '23 Mar '23 Apr '23 May '23 Jun '23 Jul '23 Aug '23



U.S. CODELs visit Taiwan



PLA exercises, Taiwan Strait



US, CAN, FRA, JPN naval exercise



PRC-Solomon Islands Policing Pact



PRC blockade PHL in EEZ

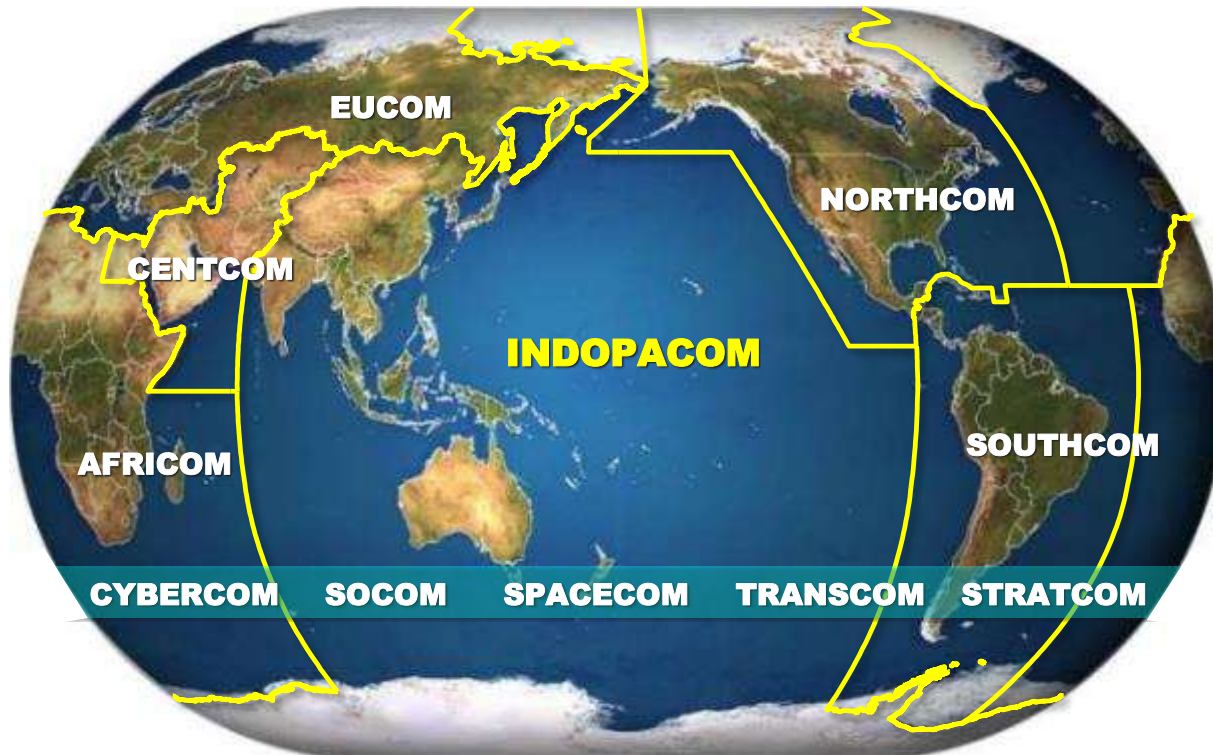


U.S. Unified Command Structure

Geographic Combatant Commands



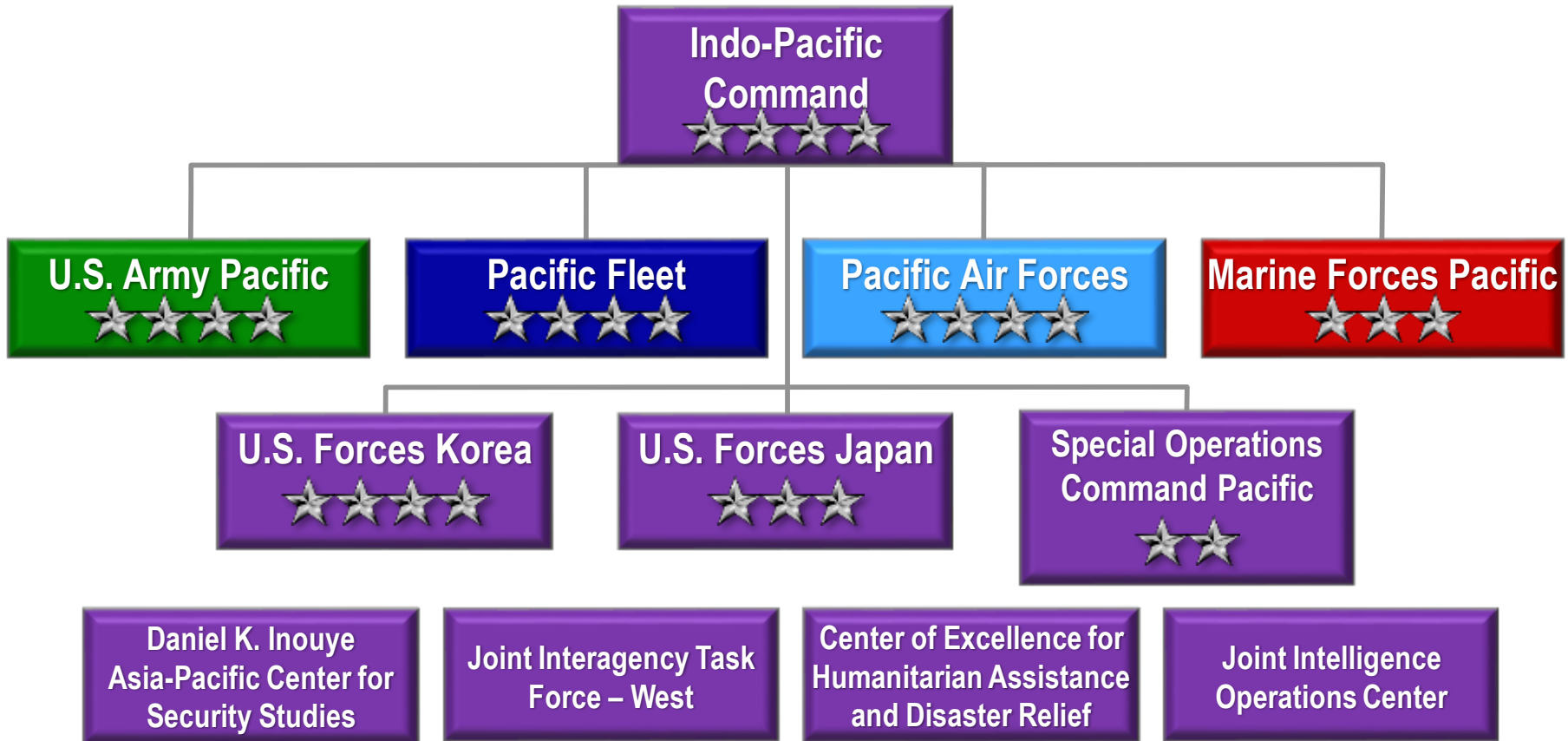
Functional Combatant Commands





INDOPACOM

*“INDOPACOM’s mission is to prevent conflict through the execution of **Integrated Deterrence**, and should deterrence fail, be prepared to fight and win.”*





“PDI” and Related Legislation

NDAAs

- **2023 NDAAs Sec. 1254:** Pacific Deterrence Initiative (PDI)
- **2022 NDAAs Sec. 1242:** Pacific Deterrence Initiative (PDI)
- **2021 NDAAs Sec. 1251:** Pacific Deterrence Initiative (PDI)
- **2021 NDAAs Sec 2863:** Pilot Program for Indo-Pacific Posture:

*“The Secretary of Defense shall conduct the pilot program for the benefit of the United States Indo-Pacific Command in the area of responsibility of the United States Indo-Pacific Command. For each fiscal year during which the pilot program is conducted, **the Secretary of Defense shall reserve to carry out military construction projects under the pilot program an amount equal to 10 percent of the total amount authorized to be appropriated for military construction projects by titles XXI, XXII, and XXIII of the Military Construction Authorization Act for that fiscal year.**”*

- **2020 NDAAs Sec. 1253:** Pacific Deterrence Initiative (PDI)

**“Pivoting to the Pacific”
and resourcing military
capabilities to deter China**

2023 USINDOPACOM Independent Assessment Areas

- Improve Posture and Presence
- *Logistics and Maintenance Capabilities*
- *Campaign of Exercises, Experimentation, and Innovation*
- *Infrastructure, Responsiveness and Resilience*
- *Defense and Security Capabilities, Capacity, and Cooperation of Allies and Partners*
- *Improve Capabilities Available to USINDOPACOM*

INDOPACOM Joint Exercise Program

Key

- Joint Operations
- Combined Operations
- Strengthen Alliances & Partnerships
- Pacific Multi-Domain Training and Experimentation Capability (PMTEC) Initiative

Service Exercises

- USARPAC
- MARFORC
- PACFLT
- PACAF

South Asia

- (U) Strengthen partnerships; attract new partners
- (U) Support regional security cooperation efforts
- (U) Reveal select capabilities to enhance deterrence

Northeast Asia

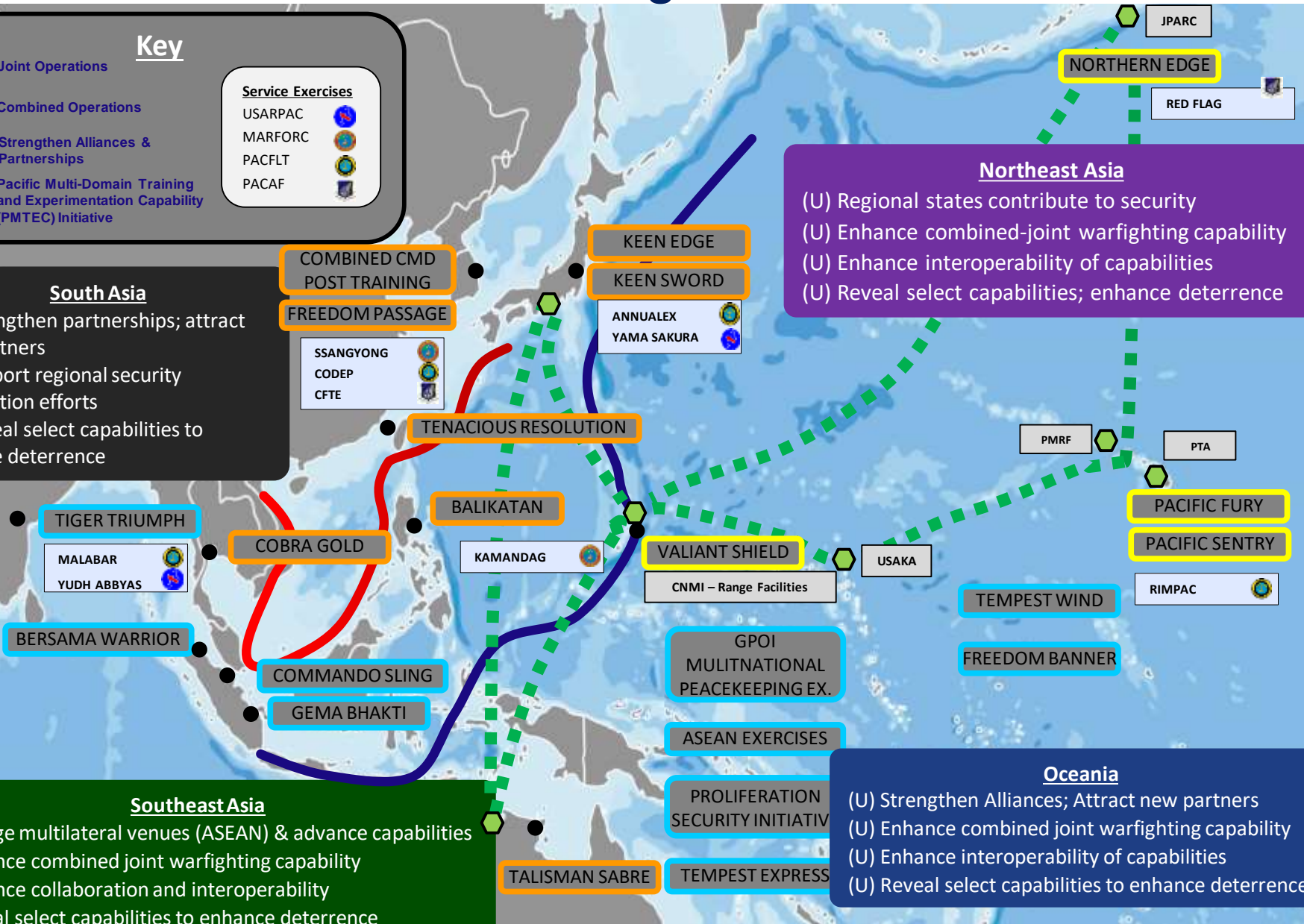
- (U) Regional states contribute to security
- (U) Enhance combined-joint warfighting capability
- (U) Enhance interoperability of capabilities
- (U) Reveal select capabilities; enhance deterrence

Southeast Asia

Oceania

- (U) Engage multilateral venues (ASEAN) & advance capabilities
- (U) Enhance combined joint warfighting capability
- (U) Enhance collaboration and interoperability
- (U) Reveal select capabilities to enhance deterrence

- (U) Strengthen Alliances; Attract new partners
- (U) Enhance combined joint warfighting capability
- (U) Enhance interoperability of capabilities
- (U) Reveal select capabilities to enhance deterrence



“Seize the Initiative” Posture Priorities

D. Infrastructure, Responsiveness, and Resilience

Southeast Asia

- Modernized/dispersed power projection airfields
- Enhanced logistics readiness – prepositioned stores

E. Defense/Security Capabilities, Capacity, & Cooperation

- Mission Partner Environment (MPE)
- Fusion Centers (CTIF, OFC, IPMCC)
- International Security Cooperation Program (ISCP)
- State Partnership Program

Guam Defense System (GDS)

Oceania & PIC

- Air dispersal locations
- Alternative training facilities
- Logistics & sustainment sites

A. Modernize/Strengthen Presence

- Protect the Joint Force
- Operate in Contested Space
- All Domain Battlespace Awareness/JFN
- Employ Integrated Fires
- Theater Campaign

B. Logistics / Maintenance Capabilities

- Pacific Movement/Coord Center (PMCC)
- Joint Posture Management Office (JPMO)

U.S. Territories/COFA States

- Distributed force posture
- Improved training facilities
- Divert locations
- Defense Policy Review Initiative (DPRI)

C. Exercises, Experimentation, & Innovation

- Pacific Multi-Domain Training and Experimentation Capability (PMTEC)
- Joint Exercise Program (JEP)
- Stormbreaker (AI-enabled Planning & Wargaming)

F. USINDOPACOM Capabilities

- Jt Electro-Magnetic Spectrum Office (JEMSO)
- Jt Task Force Indo-Pacific (JTF)
- Information Operations (MISO)
- Asia Pacific Regional Initiative (APRI)
- Critical Manpower
- China Strategic Initiative
- Jt Interagency Task Force West (JIATF-W)



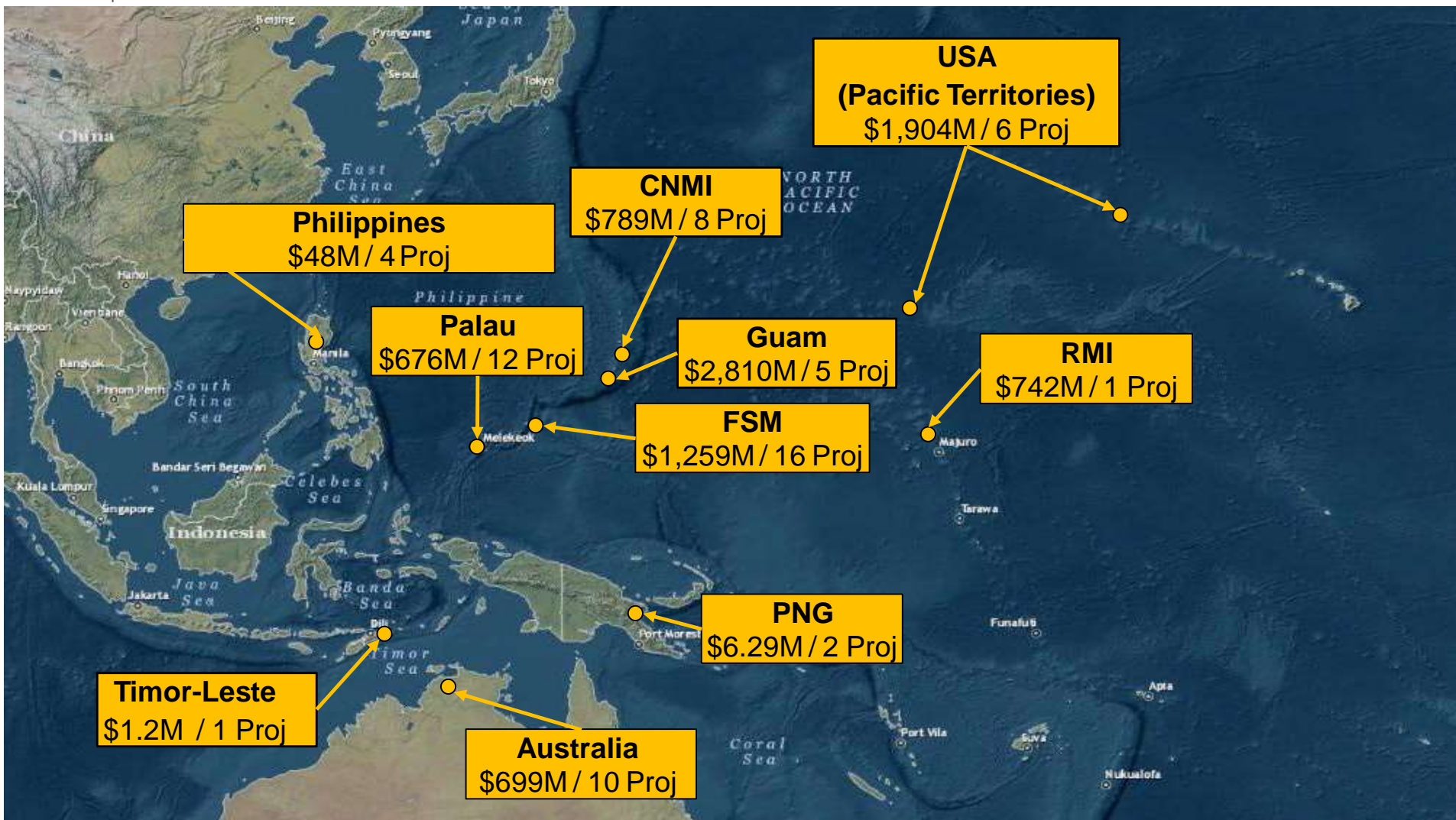
'23 NDAA Authority/Appropriation Update

- **Sec. 5901 H-2B Workers for Guam and CNMI to 31 Dec '24**
- **Sec. 2801 Unspecified Minor Military Construction (UMMC)**
 - **Minor Construction** Limit temporarily raised from \$2M to **\$4M**
 - **UMMC** ceiling raised from \$6M to **\$9M**
 - **Locality** adjustment limit raised from \$10M to **\$14M**
- **Sec. 2802 Modification of Locality Adjustment**
 - **Added Wake Island, COFA states (FSM, RMI, Palau)**
 - Already eligible: HI, Guam, CNMI, American Samoa
- **Sec. 2809: "Use of operation and maintenance funds for certain construction projects outside the United States"** (AKA Contingency Construction Authority)
 - Extends the authority for world-wide use by removing the limitation to CENTCOM and AFRICOM, but still limited to used under a National Emergency, Declaration of War or a Named Contingency Operation
- **Sec. 2814 Use of Integrated Project Delivery (IPD) Contracts**
 - Requires each secretary to execute at least one project using a single contract for the delivery of an IPD project (builder, AE, DoD)
- **Sec. 2511. Republic of Korea Funded Construction Projects**

How will U.S. construct infrastructure ASAP given competing requirements, land access issues, environmental regulations, etc.?



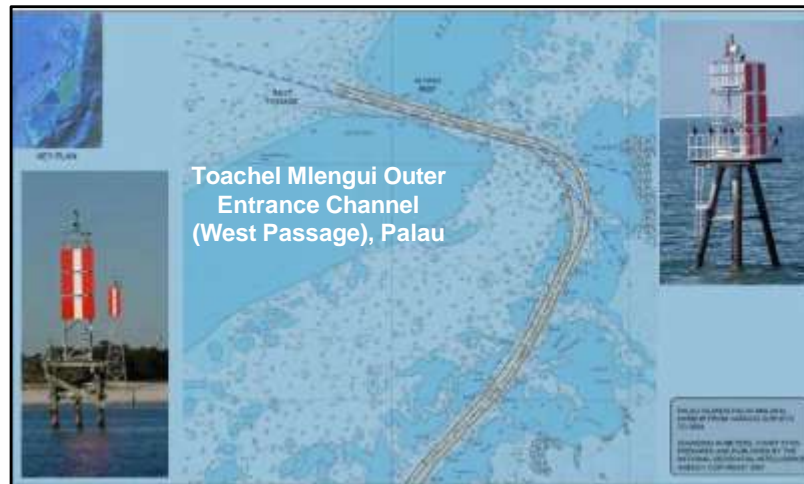
USINDOPACOM Projects of Interest





Military Construction Challenges

- Compressed Timeline
- Local Environmental Compliance
- Access to locations - “Places Without Bases”
- Country and Land Use Agreements
- Area Cost Factors (cost estimating)
- Remote Locations with limited workforce
- Post Construction Sustainment





Industry Engagement Feedback

ENSURING A FREE AND OPEN INDO-PACIFIC

Challenges within INDOPACOM AO	Workforce Approach and Local Gov't Challenges	Logistics at Remote Pacific Work Sites
<ul style="list-style-type: none"> • Cost Concerns • Labor & Workforce Housing • Local Political Consideration & Engagements • Contracting & Procurement • Communication & Partnering 	<ul style="list-style-type: none"> • Maximize use of locally sourced labor • Integrate technology into the construction process • Consider packaging work by area • Allow the use of non-US labor workforce • Required Security clearances should be specified from project inception 	<ul style="list-style-type: none"> • Group projects by geographical area • Limited direct commercial flights (some with questionable safety records) • Pre-approved waivers for locally sourced material • Waiver on tariff agreements • Leverage Military Labor augmented by NAVFAC GCC Contractors • Early Contractor Involvement (ECI) • Economic Price Adjustments – Labor & Material clause

Take-Aways:

- Cross-section of designers and constructors are very interested in PDI
- Recommending “Go Big” with construction packages
- Requesting DoD to share risk



Opportunities to Think, Act, Operate Differently

ENSURING A FREE AND OPEN INDO-PACIFIC

What does the Government Need to Know from Industry to Better Partner to Deliver PDI?

- Impact of procurement method/mechanics/admin process on price/bid quality/risk balance
- Standard front in specs or criteria to include/exclude specific items to program/theater
- Ways to mitigate unnecessary risk and drivers of cost that aren't core to delivering project
- Areas where government can self-perform or add value that might be mutually advantageous
- Best practices and recommendations and means/methods to encourage dialogue and partnership to implement them
- Authorities or clauses that are underutilized that should be explored w/ supporting examples
- Non-Standard contract approaches. Early contractor involvement. Cost plus contracts? Incentives?

Project Management / Site Survey / Master Planning

- Supply chains/ class IV/ industrial base extension
- Local material/ labor-visas?/construction standards?
- Berthing: government vs. contractor provided? Work Camp, Cruise Ship, other?
- Project Planning: Use allies standards or austere standards.

DISCUSSION

